

Message Text

PAGE 01 PARIS 31727 121805Z

73

ACTION IO-14

INFO OCT-01 CIAE-00 CU-04 INR-10 ISO-00 AF-10 ARA-16 EA-11

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NESCO

E.O. 11652: N/A

TAGS: AORG, UNESCO

SUBJECT: US, CANADIAN ENTRY INTO UNESCO EUROPEAN REGION

1. US PERMDEL HAS DISCUSSED THIS PROBLEM AT LENGTH WITH PERMDEL GAGNON, AMB OF CANADA TO UNESCO, AND WITH VARIOUS EUROPEAN PERMREPS AND REPS OF LDC'S. ALSO, HAD OPPORTUNITY TO DISCUSS WITH DELEGATES AND UNESCO SECRETARIAT RECENT BUCHAREST CONFERENCE EUROPEAN MINISTERS

OF EDUCATION.

2. FOR BACKGROUND OF EMB OTTAWA PERMDEL HAS BEEN GIVEN MEMORANDUM PREPARED BY UNESCO CANADIAN DEL WHICH IS MOST COMPLETE AND THOROUGH HISTORY AND ANALYSIS OF PROBLEM. CANADIAN DEL EXPECTS US TO USE AS BACKGROUND BUT IN VIEW CLASSIFIED NATURE OF DOCUMENT EMB OTTAWA SHOULD

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PAGE 02 PARIS 31727 121805Z

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3. EMB OTTAWA CAN EXPECT VISIT FROM UNDER-SECY LEVEL CANADIAN FOREIGN OFFICE SOME TIME AFTER FIRST OF YEAR FOR DISCUSSIONS. PERMDEL

ASKED CANADIAN COUNTERPART RECOMMEND HOLD OFF THIS MEETING UNTIL AFTER
FIRST OF YEAR GIVE OPPORTUNITY EMB OTTAWA RECEIVE NECESSARY BACKGROUND
DATA.

4. BEGIN ANALYSIS AND RECOMMENDATION: THE ISSUE IS HOW TO OBTAIN
U.S. AND CANADIAN ENTRY INTO THE EUROPEAN REGION OF MEMBER STATES.
THE PROBLEM IS THAT FRANCE IS ADAMANTLY OPPOSED TO OUR ENTRY AND HAS
SUCCEEDED IN KEEPING US OUT. HOWEVER, THERE ARE MANY OTHER COMPLICAT
IONS
WHICH MUST BE TAKEN INTO ACCOUNT. CANADIANS ARE MOST ANXIOUS JOIN
EUROPEAN REGION AND PROBABLY HAVE MORE TO GAIN THAN DOES U.S. ALTHOUGH

OVER LONG TERM U.S. ADMISSION SHOULD PAY MANY BENEFITS TERMS PARTI-
CIPATION EXPERT MEETINGS IN EDUCATION, SCIENCE, COMMUNICATIONS AND
CULTURE.

5. ISSUE OF ADMISSION WILL COME BEFORE 18TH GEN CONF. TO COMMENCE
MID-OCTOBER 1974. G.C. COULD VOTE U.S. CANADIAN ENTRY AS FULL MEMBERS,

AS RECOMMENDED BY 92ND UNESCO EXBD OR COULD VOTE CONTINUE PRESENT AD
HOC ARRANGEMENT. THIS IS THAT U.S. AND CANADA NOT BE VOTED AS FULL
MEMBERS BUT CONTINUE ON MEETING TO MEETING BASIS, WITH EXBD
DETERMINING WHICH MEETINGS THEY WOULD ATTEND AS OBSERVERS -- I.E.
RECENT BUCHAREST CONFERENCE, HELSINKI MIN OF CULTURE MEETING JUNE 1972

AND SCIENCE MEETING IN 1971. THIS COURSE OF ACTION WILL LIKELY FOLLOW

IF THE ISSUE OF ADMISSION TO REGIONS BECOMES HEATED DEBATE AND G.C.
DECIDES AVOID TAKING DIRECT VOTE. LIKELY THIS IS POSITION FRENCH
WOULD PREFER AND, QUIET AS IT IS KEPT, OTHER EUROPEAN MEMBERS MAY
PRIVATELY ALSO SUPPORT THISVIEW, PARTICULARLY THE SCANDINAVIANS.
HOWEVER, IN A VOTE ALL WEST EUROPEANS EXCEPT FRANCE WOULD SUPPORT.
FOR RESASONS DISCUSSED LATER, SOVS WOULD LIKE TO AVOID A DEBATE ON
REGIONAL ISSUE AND WOULD LIKELY ABSTAIN. THEREFORE OUR PROBLEM IS TO
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PAGE 03 PARIS 31727 121805Z

SEE THAT THE US-CANADIAN ISSUE IS AGREED UPON BY PARTIES IN ADVANCE TO

INSURE SMOOTH PASSAGE. FOR THIS SEVERAL THINGS MUST HAPPEN. FIRST,
THE FRENCH MUST BE PERSUADED TO BACK OFF THEIR ADAMANT STANCE, AND
SECOND THE US-CANADA ISSUE MUST BE KEPT AS SEPARATE AS POSSIBLE FROM
OTHER REGIONAL ISSUES LIKELY TO PRODUCE SPARKS.

6. AS TO FRANCE, THE CANADIANS WILL BE WILLING TO CARRY THE BALL.
THEY WILL CALL UPON THEIR FRENCH HERITAGE TO STAND IN GOOD STEAD
AS IT IS QUITE CERTAIN THAT IF CANADA WERE ALONE IN MAKING APPLICATION

FRANCE WOULD NOT OPPOSE. THE CANADIANS WILL BE WILLING TO APPROACH THE

FRENCH THROUGH FOREIGN OFFICE SOURCES AND AT HIGH LEVELS AS THE DECISION WILL BE MADE AT THE QUAI AND NOT AT UNESCO. THEREFORE, WOULD

BE TO U.S. ADVANTAGE ALLOW CANADIANS CARRY BALL TO TRY AND GET FRANCE ABSTAIN AT G.C. OR AT LEAST NOT MAKE BIG SHOW AGAINST ADMISSION. IN TURN, CANADIANS WILL ASK THAT U.S. APPROACH SOVS TO GAIN COOPERATION THEIR BLOC IN NOT OPPOSING ADMISSION. JOINT EFFORTS CAN BE MADE WITH NORDICS AND LDC'S.

7. SOVS BELONG BOTH EUR AND ASIAN REGIONS. THEIR PROBLEM IS THAT CHINA WILL SEEK OUST THEM AT 18TH G.C. AS MEMBER ASIAN REGION AND CHINA IS REFUSING BELONG REGION UNLESS SOVS LEAVE. IF OUR ISSUE GETS TIED IN THIS FIGHT IT WILL BE DIFFICULT AVOID GETTING CAUGHT IN IMPASSE. FURTHER COMPLICATION IS THAT AUSTRALIA AND NEW ZEALAND ARE NOT MEMBERS

OF ASIAN REGION AND WILL SEEK ADMISSION. NEW ZEALAND WILL PROBABLY PUSH HARD AND NEW AUSTRALIAN GOVT CAN BE EXPECTED PUSH ENTRY. CHINESE

MAY OPPOSE AS THEIR MAJOR ARGUMENT AGAINST SOVS IS THAT SOVS ARE OF EUROPEAN NOT ASIAN DESCENT AND CULTURE.

8. NEXT COMPLICATING FACTOR IS THAT ISRAEL ALSO WILL APPLY FOR MEMBERSHIP EUROPEAN GROUP. REACTION OF ARABS AND AFRICANS NOT LIKELY BE POSITIVE AS THEY SEEK ISOLATE ISREAL. ALSO, QUESTIONABLE WHETHER EUROPEANS WILL WELCOME THIS. COULD ACT TO BAR ISREAL ON TECHNICALITY SHE NOT GEOGRAPHICALLY IN EUROPE -- WHICH WOULD THEN SET BAD PRECEDENT FOR THE U.S. AND CANADA. IN OTHER WORDS, PROBLEMS LIMITED OFFICIAL USE LIMITED OFFICIAL USE

PAGE 04 PARIS 31727 121805Z

ARISE ON BOTH GEOGRAPHIC AND ETHNIC GROUNDS IN DETERMINING REGIONAL MEMBERSHIP.

9. WITH ALL OF ABOVE COMPLICATIONS, AND MORE, IT WOULD BE MOST DESIRABLE THAT THE US/CANADA ISSUE BE KEPT AS A SEPARATE RESOLUTION IN ORDER AVOID RISK GETTING BOGGED IN DEBATE AND WHOLE MATTER PUT OFF,

PARTICULARLY SINCE LDC'S DON'T PARTICULARLY CARE AND WOULD LIKE DEVOTE

CONF TIME ISSUES MORE THEIR LIKING. GIVEN PAST HISTORY ODDS APPEAR AGAINST GETTING SEPARATE US-CANADA RESOLUTION BUT WORTH TRY AND SOME AGREEMENT IN ADVANCE IN ESSENTIAL. UNESCO SECRETARIAT WILL LIKELY BE

SYMPATHETIC U.S. ENTRY AS THIS WILL HEIGHTEN PRESTIGE OF THEIR FUTURE ENDEAVORS. HOWEVER, IT AGAIN BOILS DOWN TO GETTING KEY GOVERNMENTS TO AGREE IN ADVANCE NOT TO MAKE TROUBLE. IN HEAT, CONFUSION AND TIME PRESSURES OF G.C. WILL BE DIFFICULT, IF NOT IMPOSSIBLE, GET THEM CHANGE INSTRUCTIONS ON MAJOR ISSUE SUCH AS THIS.

10. RECOMMENDATIONS:

(A) THAT EMB OTTAWA DISCUSS WITH CANADIANS COURSES OF ACTION

WHICH WOULD LEAD TO CANADA APPROACHING FRANCE THROUGH QUAI.

(B) THAT AS QUID PRO QUO U.S. AGREE DO SAME WITH SOVS THROUGH
EMB MOSCOW OR DEPT.

(C) THAT U.S. DEL UNESCO PROCEED TO DISCUSS MATTER INFORMALLY
WITH OTHER DELS INSURE MAXIMUM HAVE ADVANCED INSTRUCTIONS
FAVORABLE OUR POINT VIEW.

(D) THAT U.S. DEL UNESCO WORK WITH SECRETARIAT INSURE ALL IS
DONE KEEP OUR RESOLUTION FROM BEING MIXED IN SAME BAG AS
OTHERS ON REGIONAL ISSUE.

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